

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW IMMEDIATE

C O N F I D E N T I A L STATE 206895

E.O. 11652: GDS

TAGS: PGEN,UR

SUBJECT: GOALS AND TASKS FOR AMBASSADOR: USSR

REF: (A) STATE 202267; (B) STATE 204581

1. REFS A AND B GIVE DETAILS WHICH HAVE GOVERNED PREPARATION HERE OF DRAFT STATEMENTS OF GOALS AND TASKS FOR EACH AMBASSADOR. DRAFT TEXT FOLLOWS BELOW FOR YOUR COMMENT. PLEASE RESPOND ASAP, BUT NOT LATER THAN SEPTEMBER 6 IN ANY EVENT. BEGIN TEXT:

I. SUPPORT BILATERAL AND OTHER ARMS CONTROL EFFORTS.

-- IMPRESS UPON THE SOVIETS THE IMPORTANCE WITH WHICH WE VIEW SALT NEGOTIATIONS AND OUR GENUINE DESIRE TO ACHIEVE MUTUALLY ACCEPTABLE REDUCTIONS WHILE MAINTAINING THE STRATEGIC BALANCE.

-- CONTINUE THE DIALOGUE WITH THE SOVIETS ON NON-PROLIFER-
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ATION, NAVAL RESTRAINT IN THE INDIAN OCEAN, AND OTHER DIS-
ARMAMENT ISSUES.

-- PROMOTE MILITARY EXCHANGES, CONSISTENT WITH US SECURITY.

II. ENCOURAGE CONSTRUCTIVE SOVIET INTERNATIONAL BEHAVIOR.

-- POINT OUT TO THE SOVIETS THE BENEFITS, IN TERMS OF US-USSR RELATIONS AND INTERNATIONAL STABILITY, OF RESPONSIBLE BEHAVIOR, I.E., IN AFRICA OR THE MIDDLE EAST.

-- EXCHANGE VIEWS, AT HIGH AND MIDDLE LEVELS, ON ISSUES OF MUTUAL INTEREST.

-- KEEP THE SOVIETS INFORMED ON US EFFORTS TO ACHIEVE A MIDDLE EAST SETTLEMENT, AND ENCOURAGE CONSTRUCTIVE SOVIET PARTICIPATION WHEN APPROPRIATE.

-- ENCOURAGE THE SOVIETS TO PLAY A CONSTRUCTIVE ROLE IN MULTILATERAL FORA. CONSULT ON UN MATTERS, TO SEEK TO WIDEN AREAS OF AGREEMENT AND COOPERATION IN UNGA, UNESCO, WHO AND OTHER ORGANIZATIONS.

-- EXPLORE WITH SOVIET OFFICIALS THE PROSPECTS OF JOINT EFFORTS TO TACKLE NORTH-SOUTH, FOOD, AND OTHER INTERNATIONAL PROBLEMS. SPECIFICALLY, FOR EXAMPLE, SEEK AREAS OF AGREEMENT ON MULTILATERAL COMMODITY ARRANGEMENTS.

-- SEEK FULLER COORDINATION ON NARCOTICS AND TERRORISM MATTERS.

-- DRAW ON THE EXISTING FRAMEWORK OF BILATERAL AGREEMENTS TO ENCOURAGE JOINT ASSISTANCE PROJECTS IN THIRD COUNTRIES, CONFIDENTIAL

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FOR EXAMPLE, IN THE HEALTH FIELD.

III. PROJECT US VIEWS TO THE SOVIET LEADERSHIP AND PEOPLE.

-- MAKE CLEAR TO THE SOVIET LEADERS OUR POLICIES AND CONCERNS, AND THEIR SUPPORT BY THE AMERICAN PEOPLE AND CONGRESS.

-- URGE THE LEADERSHIP TO ALLOW THEIR PEOPLE MORE ACCESS TO INFORMATION ABOUT THE US.

-- PROMOTE CULTURAL AND SCIENTIFIC EXCHANGES AND VISITORS.

-- OFFER SUGGESTIONS TO AMERICAN BROADCASTERS TO THE USSR ON THE PROGRAMMING MOST LIKELY TO HAVE A POSITIVE EFFECT ON SOVIET AUDIENCES.

IV. MAINTAIN EXPOSURE OF THE SOVIET GOVERNMENT TO HUMAN RIGHTS CONCERNS.

-- EXPLAIN THE DEEP COMMITMENT OF THE AMERICAN PEOPLE,

GOVERNMENT AND CONGRESS TO PROMOTE RESPECT FOR HUMAN RIGHTS. MAKE CLEAR THAT SOVIET HUMAN RIGHTS PRACTICES HAVE AN IMPORTANT IMPACT ON US-SOVIET RELATIONS.

-- USE PRIVATE DIPLOMATIC CHANNELS ALSO TO RAISE OUR CONCERN ABOUT SPECIFIC CASES OF HUMAN RIGHTS VIOLATIONS, SUCH AS ARRESTS OF HUMAN RIGHTS ADVOCATES AND DENIALS OF PERMISSION TO EMIGRATE.

-- ENCOURAGE THE SOVIETS TO ADOPT LESS RESTRICTIVE EMIGRATION POLICIES AND PRACTICES AND TO BE MORE FORTH-COMING ON DIVIDED FAMILIES.

-- QUIETLY ENCOURAGE INTERESTED US INDIVIDUALS, ORGANI-
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ZATIONS AND MEMBERS OF CONGRESS TO RELAY DIRECTLY TO THE SOVIETS THEIR HUMAN RIGHTS CONCERNS.

-- MAKE CLEAR TO SOVIETS THAT WE DO NOT SEEK CONFRONTATION AT BELGRADE II OR FUTURE CSCE FORUMS, BUT THAT WE HOPE FOR A FULL AND CONTINUING REVIEW OF IMPLEMENTATION IN ALL CSCE AREAS.

V. IMPROVE THE BILATERAL ATMOSPHERE AND TRADE.

-- PROMOTE ECONOMIC TIES, DESPITE TRADE ACT RESTRICTIONS.

-- PROMOTE US EXPORTS.

-- MAKE CLEAR THE IMPORTANCE OF AN IMPROVED BILATERAL ATMOSPHERE FOR A RESOLUTION OF THE JACKSON-VANIK IMPASSE.

-- ENCOURAGE HIGH-LEVEL VISITS BOTH WAYS, WHENEVER APPROPRIATE.

-- IMPROVE ACCESS TO SOVIET SOURCES FOR US SCHOLARS AND JOURNALISTS.

-- EXPAND SCIENTIFIC COOPERATION FOR MUTUAL BENEFIT, MATCH-
ING GAIN FOR GAIN.

-- SEEK A MUTUALLY BENEFICIAL CIVIL AIR TRANSPORT AGREEMENT.
END TEXT. VANCE

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